

STATE OF CONNECTICUT CONNECTICUT SITING COUNCIL

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Hearing Program
Petition No. 1313
Thursday, November 2, 2017
11:00 a.m.
Connecticut Siting Council, Hearing Room One
Ten Franklin Square, New Britain, CT 06051

- I. Opening by Council
 - A. Statement read by Chair.
 - B. Comments by Public Official(s) (if any)
 - C. Motions
 - 1. DWW Solar II, LLC's Request for Administrative Notice, dated October 26, 2017
 - DWW Solar II, LLC's Motion to Compel Responses to Interrogatories, dated November 2, 2017
 - D. Administrative Notice taken by Council

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- 12. UNITED STATES FISH AND WILDLIFE SERVICE, Final 4(d) Rule for the Northern Long-eared Bat, January 14, 2016, *available at* https://www.fws.gov/Midwest/endangered/mammals/nleb/pdf/FRnlebFinal4dRule14Jan2016.pdf
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- 55. **PETITION NO. 1056** GRE 314 East Lyme, LLC declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the proposed construction and operation of a 5.0 MW Solar Photovoltaic Renewable Energy Generating Project located on Grassy Hill Road and Walnut Hill Road, East Lyme, Connecticut. Record and Final Decision, available at http://www.ct.gov/csc/cwp/view.asp?a=2397&q=517566

- 56. **PETITION NO. 1178** DESRI CT Fusion Acquisition, LLC declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the proposed construction, operation and maintenance of a ground-mounted 20 megawatt solar photovoltaic electric generating facility located on Potash Hill Road, Sprague, Connecticut. Record and Final Decision, *available at* http://www.ct.gov/csc/cwp/view.asp?a=2397&Q=568946&PM=1
- 57. **PETITION NO. 1220** -Windham Solar LLC declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the proposed construction, maintenance and operation of three 2.0 Megawatt and one 1.0 Megawatt Solar Photovoltaic Electric Generating facilities located at 1219 and 1240 Voluntown Road, Griswold, Connecticut. Record and Final Decision, *available at* http://www.ct.gov/csc/cwp/view.asp?a=2397&q=578334
- 58. **PETITION NO. 1221 -** Windham Solar LLC petition for a declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the proposed construction, maintenance and operation of two 1.0 Megawatt and one 1.5 Megawatt Solar Photovoltaic Electric Generating facilities located at 91 Plainfield Pike Road, Plainfield, Connecticut. Record and Final Decision, *available at* http://www.ct.gov/csc/cwp/view.asp?a=2397&q=578336.
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- 61. **PETITION NO. 1247** C-TEC Solar, LLC declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the proposed construction, maintenance, and operation of a 3.75 MW solar photovoltaic electric generating facility located at 65 Thompson Road, Thompson, Connecticut. Record and Final Decision, *available at* http://www.ct.gov/csc/cwp/view.asp?a=2397&Q=582976&PM=1
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MAPS

- 112.STATE OF CONNECTICUT, DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, Natural Diversity Database Map for the Towns of Simsbury and Granby, available at http://www.depdata.ct.gov/naturalresources/endangeredspecies/nddbpdfs.asp
- 113.STATE OF CONNECTICUT DEPARTMENT OF ENERGY AND ENVIRONMENTAL PROTECTION, Aquifer Protection Area Map for the State of Connecticut, last updated February 2017, available at http://www.ct.gov/deep/cwp/view.asp?a=2685&q=322248
- 114.UNIVERSITY OF CONNECTICUT, CONNECTICUT ENVIRONMENTAL CONDITIONS ONLINE, Connecticut Critical Habitats and Open Space, last updated November 28, 2012, available at http://cteco.maps.arcgis.com/home/item.html?id=a1bf59798c5b45a98aeaeb97dafd60b9
- 115.CONNECTICUT FOREST & PARK ASSOCIATION, CONNECTICUT WALK BOOK 20TH ED. 2017, *available at* http://www.ctwoodlands.org/connecticut-walk-book-20th-edition
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- 117.STATE OF CONNECTICUT DEPARTMENT OF TRANSPORTATION, Connecticut Official State Tourism Map.
- 118.MAIL-A-MAP STREET MAP, Simsbury and Granby, available at http://mailamap.com/street_maps
- 119.UNITED STATES GEOLOGICAL SURVEY, Connecticut Topographic Map Collection, available at http://magic.lib.uconn.edu/topographic maps.html
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E. State Agency comments

- 1. Department of Transportation, dated August 28, 2017
- 2. Council on Environmental Quality, dated August 29, 2017
- 3. Comments from the Department of Energy and Environmental Protection, dated September 11, 2017

F. Public Official comments

1. State Representative John Hampton, dated September 12, 2017

II. Appearance by Petitioner

Petitioner: DWW Solar II, LLC

Representative: Lee D. Hoffman, Esq. Pullman & Comley, LLC

A. Administrative Notice.

- 1. TOWN OF SIMSBURY, 2007 Adopted Plan of Conservation and Development, effective November 3, 2007, available at https://www.simsbury-ct.gov/planning-and-land-use-department/pages/plan-of-conservation-and-development-effective-1132007
- 2. TOWN OF SIMSBURY, July 2017 Proposed Plan of Conservation and Development (draft pending adoption), *available at* https://www.simsbury-ct.gov/sites/simsburyct/files/uploads/proposed_pocd_071217_blackline_rfs.pdf
- 3. **PETITION NO. 1104** The United Illuminating Company declaratory ruling that no Certificate of Environmental Compatibility and Public Need is required for the proposed construction, maintenance and operation of a 2.2 MW AC solar photovoltaic facility and a 2.8 MW AC Fuel Cell facility on Seaside Landfill located at 350 Waldemere Avenue, Bridgeport, Connecticut. Record and Final Decision, *available at* http://www.ct.gov/csc/cwp/view.asp?a=2397&q=547608

B. Exhibits for Identification.

- 1. Petition for a Declaratory Ruling filed by DWW Solar II, LLC, received June 29, 2017, and attachments.
- 2. DWW Solar II, LLC's Responses to Council Interrogatories, Set I, dated August 28, 2017
- 3. DWW Solar II, LLC's Proposed Field Review Driving Route, dated September 1, 2017
- 4. DWW Solar II, LLC's Aerial Drone Video Footage of Proposed Site, dated September 1, 2017
- 5. DWW Solar II, LLC's Responses to the Town of Simsbury Interrogatories, Set I, dated September 5, 2017
- 6. DWW Solar II, LLC's Responses to the Department of Agriculture's Interrogatories, Set I, dated September 5, 2107
- 7. DWW Solar II, LLC's Sign Posting Correspondence with photographs, dated September 5, 2017
- 8. DWW Solar II, LLC's Responses to Council Interrogatories, Set II, with attachments, dated October 3, 2017

- 9. DWW Solar II, LLC's Visual Simulation Revision of Viewpoint 44 depicting changes from the October 3 2017 Project Layout Map, dated October 9, 2017
- 10. DWW Solar II, LLC's Responses to Council Interrogatories, Set III, with attachments, dated October 26, 2017
- 11. DWW Solar II, LLC's Responses to Flammini, et Al. Interrogatories, Set I, dated October 26, 2017
- 12. DWW Solar II, LLC's Amended Response to Council Interrogatory No. 84 and attachments, dated November 2, 2017

C. Swear Witnesses

- 1. Claude Cote
- 2. Jeffrey Grybowski, Deepwater Wind
- 3. Aileen Kenney, Deepwater Wind
- 4. Shawn Markham, Soltek, LLC
- 5. Susan Moberg, Vanasse Hangen Brustlin, Inc.
- 6. Gordon Perkins, Environmental Design & Research, Landscape Architecture, Engineering & Environmental Services (EDR)
- 7. Jeffrey Peterson, Vanasse Hangen Brustlin, Inc.
- 8. Paul Vitaliano PE, Vanasse Hangen Brustlin, Inc.
- 9. Adam T. Henry, GZA
- D. Full Exhibits Verification of exhibits by witnesses and admission by the Council.
- E. Cross Examination.
 - 1. Council
 - 2. Department of Agriculture (DOAg)
 - 3. Town of Simsbury
 - 4. Abutting Property Owners, Flammini et al./Kilbourn-Jones

III. Appearance by Party: Connecticut Department of Agriculture (DOAg)

Representative: Jason Bowsza, Chief of Staff

A. Administrative Notice.

FEDERAL

- 1. UNITED STATES DEPARTMENT OF AGRICULTURE, Natural Resources Conservation Service, Conservation Practice Standard Code 544, Land Reclamation, Currently Mined Land, available at: https://efotg.sc.egov.usda.gov/references/public/CO/CO544.pdf
- 2. UNITED STATES DEPARTMENT OF THE INTERIOR, Mine Land Reclamation Standards for Prime Farmland, available at https://www.osmre.gov/programs/tdt/primeFarmland.shtm
- 3. UNITED STATE DEPARTMENT OF AGRICULTURE, *Soil Survey Manual*, Handbook No. 18, March 2017, *available at*
 - https://www.nrcs.usda.gov/wps/portal/nrcs/detailfull/soils/ref/?cid=nrcs142P2 054262
- 4. UNITED STATE DEPARTMENT OF AGRICULTURE, Natural Resources Conservation Service. National Soil Survey Handbook, Title 430-VI, available at http://www.nrcs.usda.gov/wps/portal/nrcs/detail/soils/ref/?cid=nrcs142p2 054242

- 5. UNITED STATES DEPARTMENT OF AGRICULTURE, Natural Resources Conservation Service, Land Resource Regions and Major Land Resource Areas of the United States, the Caribbean, and the Pacific Basin, Ag Handbook 296, 2006, available at https://www.nrcs.usda.gov/wps/portal/nrcs/detail/soils/survey/geo/?cid=nrcs142ps_053624#handbook
- 6. UNITED STATES DEPARTMENT OF AGRICULTURE, Natural Resources Conservation Service, The Field Book for Describing and Sampling Soils, Version 3.0, Schoeneberger, Wysocki, Benham, and Soil Survey Staff, 2012, available at https://www.nrcs.usda.gov/wps/portal/nrcs/detail/soils/research/guide/?cid=nrcs142p2_054184
- 7. UNITED STATE DEPARTMENT OF AGRICULTURE, Natural Resources Conservation Service, Soil Survey Staff 2014, *Keys to Soil Taxonomy*, 12th ed. USDA-Natural Resources Conservation Service, Washington, DC, available at https://www.nrcs.usda.gov/wps/portal/nrcs/detail/soils/survey/class/taxonony/?cid=nrcs142p2_053580
- 8. UNITED STATES DEPARTMENT OF AGRICULTURE, Natural Resources Conservation Service, Farmland Protection Policy Act (FPPA), available at https://www.nrcs.usda.gov/wps/portal/nrcs/main/national/landuse/fppa/
- 9. UNITED STATES DEPARTMENT OF AGRICULTURE, Natural Resources Conservation Service, National Resources Inventory, available at https://www.nrcs.usda.gov/wps/portal/nrcs/main/national/technical/nra/nri/
- 10. UNITED STATES DEPARTMENT OF AGRICULTURE, NASS, 2012 Census of Agriculture, 2014, available at https://www.nass.usda.gov/
- 11. UNITED STATES ENVIRONMENTAL PROTECTION AGENCY, Wording of Instruments for Financial Assurance for Hazardous Waste Facilities, 40 Code of Federal Regulations § 264.151

STATE

- 12. CONNECTICUT COUNCIL ON ENVIRONMENTAL QUALITY, Environmental Quality in Connecticut the state's annual report on the condition of our air, water, land and wildlife through 2016, June 21, 2017, available at http://www.ct.gov/ceq/cwp/view.asp?a=986&Q=477460
- 13. CONNECTICUT COUNCIL ON ENVIRONMENTAL QUALITY, Energy Sprawl in Connecticut, February 3, 2017, available at http://www.ct.gov/ceq/cwp/view.asp?a=986&q=248850#Special
- 14. CONNECTICUT DEPARTMENT OF AGRICULTURE, *Grow Connecticut Farms: Governor's Council for Agriculture Development*, December 2014 Update, available at www.ct.gov/doag/cwp/view.asp?a=3260&q=399110
- 15. UNIVERSITY OF CONNECTICUT, Center of Land Use Education and Research, Connecticut's Changing Landscapes, Agricultural Fields and Soil Analysis, available at http://clear.uconn.edu/research/index.htm

OTHER

- 16. FARMLAND TRUST AND CONNECTICUT CONFERENCE OF MUNICIPALITIES, Planning for Agriculture: A Guide for Connecticut Municipalities, , 2016 Edition, available at http://workinglandsalliance.org/resources/
- 17. DONAHUE, BRIAN, ET AL., A New England Food Vision, Durham, NH: Food Solutions New England, University of New Hampshire, 2014, available at http://www.foodsolutionsne.org/sites/default/files./LowResNEPV_0.pdf
- 18. AMERICAN FARMLAND TRUST, CONSERVATION LAW FOUNDATION, NORTHEAST SUSTAINABLE AGRICULTURE WORKING GROUP, New England Food Policy: Building a Sustainable

- Food System, March 2014, available at https://www.clf.org/publication/new-england-food-policy-building-sustainable-food-system/
- 19. AMERICAN FARMLAND TRUST, Farming on the Edge: Sprawling Development Threatens America's Best Farmland, 1997, 2002, available at http://www.farmlandinfo.org/literature?field_literature_category_tid=3236&field_topic_tid=240&field_state_tid=3260
- 20. WORKING LANDS ALLIANCE, Plowing Ahead: Farmland Preservation in 2010 and Beyond, March 2010, available at http://action.farmland.org/site/DocServer/PlowingAheadFarmlandPreservationin2010andBeyondWhitePap.pdf?docID=2784

B. Exhibits for Identification.

- 1. Department of Agriculture's Notice of Intent to Be a Party, dated August 1, 2017
- Department of Agriculture's Comments from Steven K. Reviczky, Commissioner, dated August 30, 2017
- Department of Agriculture's Pre-filed Testimony of Kipen Kolesinskas, dated September 5, 2017
- Department of Agriculture's Responses to Council Interrogatories, Set I, dated October 3, 2017
- 5. Department of Agriculture's Responses to DWW Solar II, LLC's Interrogatories, Set I, dated October 6, 2017
- 6. Department of Agriculture's Amended Responses to DWW Solar II, LLC's Interrogatory 1 and 36, dated October 19, 2017
- 7. Department of Agriculture's Responses to DWW Solar II, LLC's Interrogatories, Set Two, dated October 26, 2017

C. Swear Witnesses

- 1. Kipen Kolesinskas, Consulting Conservation Scientist
- 2. Stephen Anderson
- 3. Jason Bowsza
- D. Full Exhibits Verification of exhibits by witnesses and admission by the Council.

E. Cross Examination.

- 1. Council
- 2. Petitioner
- 3. Town of Simsbury
- 4. Abutting Property Owners, Flammini et al./Kilbourn-Jones

IV. Appearance by Party:

Town of Simsbury

Representatives:

Jesse A. Langer, Esq. Robert M. DeCrescenzo, Esq. Updike, Kelly & Spellacy, P.C.

A. Administrative Notice.

1.

B. Exhibits for Identification.

- 1. Town of Simbury's Request for Party Status, dated July 6, 2017
- 2. Town of Simsbury's Pre-filed Testimony with attachments, dated September 5, 2017
 - a. Lisa L. Heavner, First Selectwoman, Town of Simsbury
 - b. Marguerite Carnell, Vice Chair, Simsbury Historic District Commission
 - c. Robert J. Carr P.E., LEP, Zuvic, Carr and Associates, Inc.
 - d. Chad Frost, Kent + Frost, LLC
- 3. Town of Simsbury's Pre-filed Testimony of James D. Rabbitt, dated October 2, 2017
- 4. Town of Simsbury's Responses to DWW Solar II, LLC's Interrogatories with attachments, dated October 3, 2017
- 5. Town of Simsbury's Responses to Council Interrogatories with attachments, dated October 3, 2017
- 6. Town of Simsbury's Addendum to Council Interrogatory Response to No. A6f-2, dated October 3, 2017
- 7. Town of Simsbury's Supplemental Disclosure to DWW Solar II, LLC's Interrogatories Concerning Review of Town and DEEP files, dated October 5, 2017
- 8. Town of Simsbury's Supplemental Disclosure to DWW Solar II, LLC's Interrogatories Concerning State Historic Preservation Office Correspondence, dated October 6, 2017
- Town of Simsbury's Responses to DWW Solar II, LLC's Interrogatories, Set Two, dated October 26, 2017
- 10. Town of Simsbury's Large-Scale Demonstrative Site Plan, submitted November 2, 2017

C. Swear Witnesses

- 1. Lisa L. Heavner, First Selectwoman, Town of Simsbury
- 2. Marguerite Carnell, Vice Chair, Simsbury Historic District Commission
- 3. Robert J. Carr, P.E., LEP, Zuvic, Carr and Associates, Inc.
- 4. Chad Frost, Kent + Frost, LLC
- James D. Rabbitt, AICP, Director of Planning and Community Development, Town of Simsbury
- D. Full Exhibits Verification of exhibits by witnesses and admission by the Council.
- E. Cross Examination.
 - 1. Council
 - 2. Petitioner
 - 3. DOAg

4. Abutting Property Owners, Flammini et al./Kilbourn-Jones

V. Appearance by Party: Abutting Property Owners, Flammini et al.

Christine Kilbourn-Jones

Representatives:

Alan M. Kosloff, Esq.
Alter Pearson, LLC

A. Administrative Notice.

- B. Exhibits for Identification.
 - 1. Abutting Property Owners, Flammini et al.'s Request for Party Status, dated August 28, 2017
 - 2. Abutting Property Owners, Flammini et al.'s Pre-filed Testimony of George Logan with attachments, dated September 8, 2017
 - 3. Abutting Property Owners, Flammini et al.'s, Pre-filed Testimony, dated September 11, 2017
 - a. Lis Shlansky, MD, MPH
 - b. Ed and Carol F. Wrobel
 - c. Michael Flammini
 - d. Linda Lough
 - 4. Abutting Property Owners, Flammini et al.'s Responses to DWW Solar II, LLC Interrogatories, Set One, dated September 27, 2017
 - 5. Kilbourn-Jones' Request for Party status, dated October 2, 2017
 - 6. Additional Pre-filed Testimony, dated October 9, 2017
 - a. Chris Kilbourn-Jones
 - b. Laura Nigro
 - c. John Marcktell

C. Swear Witnesses

- 1. Michael Flammini
- 2. Laura Nigro
- 3. Linda Lough
- 4. Lisabeth Shlansky, MD, MPH
- 5. John Marcktell
- 6. Ed Wrobel
- 7. George T. Logan
- 8. Christine Kilbourn-Jones
- D. Full Exhibits Verification of exhibits by witnesses and admission by the Council.
- E. Cross Examination.
 - 1. Council
 - 2. Petitioner
 - 3. DOAg
 - 4. Town of Simsbury
- VI. Closing by Connecticut Siting Council.